



Minutes

MANLY WARRINGAH WAR MEMORIAL STATE PARK ADVISORY COMMITTEE MEETING

Held on-line via Microsoft Teams on

MONDAY 24 AUGUST 2020

Minutes of the Manly Warringah War Memorial State Park Advisory Committee meeting held on Monday 24 August 2020 online, commencing at 5:00pm.

ATTENDANCE:

Advisory Committee Members

Mayor Cr Michael Regan

David Beharrell Environment Representative (Community member)

Geraldine Hall Recreational Representative (Community member)

Ann Collins Community Representative (Community member)

Mel Hall Senior Conservation Planning Officer, NSW National Parks and Wildlife Service Office of Environment and Heritage.

Council Officers

Steven Lawler Executive Manager, Parks & Recreation (Chair)

Damian Ham Manager Open Space & Recreation Planning

Chris Buckley Coordinator Manly Dam

Chris Munro Manager Bushland and Biodiversity

Jessica Currie Coordinator, Recreation Planning

1. ACKNOWLEDGEMENT OF COUNTRY

2. APOLOGIES

- Cr Stuart Sprott
- Peter Bergman - Ranger Team Leader, Sydney North Area, Greater Sydney Branch
- Paul Harper - Natural Resource Management Project Officer, Department of Planning, Industry and Environment – Crown Lands

3. DISCLOSURES OF INTEREST

- There were no declarations of pecuniary or non-pecuniary conflicts of interest.

4. CONFIRMATION OF MINUTES OF PREVIOUS MEETING

- Minutes of the meeting held on 18 May 2020 were adopted.

5. UPDATE ON ACTIONS FROM PREVIOUS MEETINGS

- The Advisory Committee meeting actions log was noted and discussed briefly.
- The Meeting Actions spreadsheet has been updated with the details.

6. AGENDA ITEMS

6.1. Grants

Update on the Grant Applications submitted

- Damian Ham noted that a Crown Land Management Grant has been submitted for the continued renewal of the circuit walking trail and boardwalk.

ACTION

- An update on the Crown Land Management Grant to be provided when available.

6.2. Capital Works

Update on Current Projects for 2020/21

- It was noted that works to the damaged boardwalk are complete and this boardwalk is very popular and provides good access to parts of the lake.
- The upgrade of the Southern Cross walking trail is planned to commence in November 2020.

6.3. Heritage Applications

National

- It was noted that the National Heritage List nomination was not successful and Council is considering re-submitting in 2021.
- The National Heritage Criteria was provided (pages 5 – 8 of presentation attached).
- It was agreed that the Advisory Committee review the revised submission with the Consultant at the next meeting as requested by Ann Collins.
- The feedback letter from the Australian Heritage Council also suggested ways to improve the submission. Please see attached letter.

State

- The State Heritage Register Criteria was provided (pages 9 – 11 of presentation).
- The State Heritage application will be completed in two weeks, the Advisory Committee will receive a copy of the application prior to submission.

ACTION

- The Advisory Committee to be issued the final draft State Heritage application for comment prior to submission.
- The Advisory Committee to review the National Heritage submission with the Consultant at the next meeting.

6.4. Crown Land Reserve Categorisation for the State Park Update

- Jessica Currie provided an update on the Crown Reserve Land Categorisation project and an overview of community engagement that is underway. Comments on the proposed categorisation of 35 reserves (including the State Park) can be made via the 'Your Say' project page that went live today 24 August 2020:
<https://yoursay.northernbeaches.nsw.gov.au/crown-reserve-land-categorisation>
- The submission period closes 4 October 2020.
- Jessica confirmed that the Advisory Committee will receive a summary of comments for the State Park once they are available.

ACTION

- The Advisory Committee are to be provided a summary of comments received for the State Park from the community engagement on land categorisation when available.

6.5. Open Space and Recreation Strategy Update

- Jessica Currie provided an update on the Strategy. It was confirmed that all feedback from the Advisory Committee will be considered for the Draft Strategy which is planned to be completed for public exhibition by December 2020.
- Jessica noted that updates regarding the walking and mountain bike trail audit reviews are in progress and will be provided to the

Advisory Committee when available.

ACTION

- That the Walking and Mountain Bike trail audit review updates are provided to the Advisory Committee when available.

6.6. Management of the Lake and Water-skiing

Overview of the lake's management in the Plan of Management (2014) and current use.

- Damian Ham indicated that the Advisory Committee workshop held 17 August 2020 was an information session. At this workshop and during this meeting comments regarding the water-skiing operations and equitable access were constructively discussed at length.
- David Beharrell noted that as per the Plan of Management 2014 the water-skiing times can be reviewed annually. Furthermore, he identified that current arrangements for water skiing (e.g. times of use) contradict the principles of the PoM, that being, equity of use of lands over which the PoM operates and that it was area set aside for peaceful reflection. It was also noted that there was a need for transparency in relation to club membership, bookings and fees.
- Ann Collins indicated that these discussions are definitely not about removing water-skiing totally from the State Park but about equitable access for all.
- Geraldine expressed that the club should be made aware that this was the intent of the Annual Review. This review needs to be done in consultation with the Club. Geraldine stated that the Waterski Club had been attempting to liaise with Council since the POM was adopted to arrange the license. The Club should not be penalised that this license has not yet been adopted and the original agreement agreed to by the Councillors at the time of the POM should remain.
- The Advisory Committee to be consulted as part of the annual review.
- The Mayor was in support of a fair and balanced review and will express his input at the right time.
- It was agreed that an Options Paper for water skiing days and times (with 4 options) is to be created by Council and provided at the next meeting to assist the Advisory Committee to establish its position before presenting to Council:
 1. No change in days in times.
 2. Decreased days and times.
 3. Increased days and times.
 4. Hybrid.

ACTION

- Council to review the water-skiing days and times and consult the community representatives of the Advisory Committee as part of the review.
- Options Paper for water skiing days and times (with 4 options) to be

provided to the Advisory Committee at the next meeting.

6.7. Comparison of capital works on trails and trails for the Narrabeen Lagoon State Park and the Manly Warringah War Memorial State Park.

- Comparison of Trail Works at Manly Dam and Narrabeen Lake was provided by Damian (pages 15 – 16 of presentation).
- David said that Manly Warringah War Memorial State Park is poorly funded compared to Narrabeen Lagoon State Park and would like to advocate more funding for Manly Warringah War Memorial State Park to improve the facilities.
- It was agreed that the Advisory Committee would establish the top 5 priority State Park projects with costings for the Mayor to table at a meeting with the NSW Minister for Transport and Roads at the end of next week. Are there shovel ready projects?
- Suggested Projects:
 - Catchment Planning Research and related infrastructure.
 - Boardwalk to connect the picnic areas. Benefits include improved safety for pedestrians who currently are required to walk on the road.
 - Upgrade toilets in Sections 3 and 4, consider an additional toilet
 - New Signage everywhere
 - Upgrade to the road network and car parks particularly in Picnic area 1.

ACTION

- Top 5 priority projects for the State Park
 - Consult with the Advisory Committee on the top 5 priority projects for the State park and provide a list to the Mayor for his meeting with the NSW Minister for Transport and Roads.

6.8. Manly Warringah War Memorial Park Plan of Management (2014)

Overview of High Priority Actions

- Chris Buckley provided an overview of the high priority actions yet to be undertaken or completed. These will be scheduled and budget sought where required (pages 17 – 24 of presentation attached). A table of all Plan of Management actions (priority - low, medium, high) and current status is to be provided to the Advisory Committee as soon as possible and updated regularly.
- It was agreed that Mel Hall will reach out to her Aboriginal Engagement contact about assisting with the engagement of local indigenous groups on projects (when needed).
- Ann raised the issue of Catchment Planning including water runoff into the catchment and water quality. It was agreed that Chris Munro will discuss Catchment Planning with the relevant Environment and Climate Change and Planning teams and report back. Relevant representative(s) to attend the next meeting to discuss catchment planning matters and controls.
- Geraldine Hall raised the safety issue of the dome sculptures that are frequently under water in Picnic area 1. Staff will investigate.

ACTION

- Plan of Management (2014) table of actions, priorities and status to be provided to the Advisory Committee as soon as possible and updated regularly.
- Chris Munro to discuss Catchment Planning with the relevant Council teams and report back.
- Relevant Council staff to attend the next meeting to discuss catchment planning matters and controls.
- Mel Hall to follow up regarding Aboriginal Engagement of local groups.

7. GENERAL BUSINESS

- DA 2020/0552 181 Allambie Road, Allambie Heights. Previously discussed at the meeting held 24 February 2020.
 - David and Ann provided information to the Committee as to why they objected to this Development Application. It was agreed an objection and comments could be submitted from the Advisory Committee in particular about developments in the catchment area.
- Grant Opportunities
 - There was discussion around the prevention of developments on the edge of the State Park and Ann asked that the Advisory Committee be notified of any such developments in future.
 - Mel noted that there are current grant opportunities that the State Park may be eligible for up to \$20,000 closing this Friday 28 August. This could potentially cover matters such as erosion control, weed control or other actions relating to fish.
- Next Ordinary Advisory Committee Meeting Monday 9 November 2020.

ACTION

- Relevant Council staff to attend the next meeting to discuss development matters.
- Council to confirm if the Advisory Committee can be notified of any developments that are on the State Park perimeter.
- David and Ann to write a submission on behalf of the Advisory Committee.

The meeting concluded at 7:45pm

This is the final page of the Minutes comprising 7 pages numbered 1 to 7 of the Manly Warringah War Memorial State Park Advisory Committee meeting held on Monday 24 August 2020.



Ms Anne-Maree Newberry
Chief Executive Officer
Northern Beaches Council
PO Box 82
Manly NSW 1655
Email: anne-maree.newberv@northernbeaches.nsw.gov.au

Dear Ms Newberry,

Australian Heritage Council 2020-21 Finalised Priority Assessment List

Thank you for your nomination of the Manly Warringah War Memorial Park (the place) to the National Heritage List.

Under the *Environment Protection and Biodiversity Conservation Act 1999* (the Act), the Australian Heritage Council (the Council) provides the list of places it proposes should be assessed for inclusion on the National Heritage List to the Minister for the Environment for consideration. The Minister may add or omit places to the list before it becomes final.

In providing its advice to the Minister, the Council considers the results of a preliminary review by the Department of Agriculture, Water and the Environment (the Department) on the claims of the place against the National Heritage List criteria. At the same time, the Council applies a 'significant threshold' test for each nomination. This test helps the Council to judge the level of significance of a place's heritage value by asking 'how important are these values?'. To reach the threshold for the National Heritage List, a place must have 'outstanding' heritage value to the nation. This means that it must be important to the Australian community as a whole.

To determine whether a place has 'outstanding' heritage values, it is compared to other, similar types of places. This allows the Council to determine if one place is 'more' or 'less' significant compared to other similar places, or if it is unique. The degree of significance can also relate to the geographic area, for instance, the extent of a place's significance locally, regionally, nationally or internationally. The Council also considers its capacity to undertake further assessments given the number of places already under assessment.

Based on the information in the nomination, advice from Council and consideration of the matters outlined above Manly Warringah War Memorial Park was not included in the places to be assessed in 2020-21.

In particular, the Council considered that based on the information in the nomination, the place may not meet any of the National Heritage criteria. While the nomination focused on the significance of the memorial park and the importance of the dam, it would be strengthened by providing further detailed information on these matters. A focus on a specific feature of the park, such as the dam's technological elements, may have improved the application. The nomination could be improved if it made a comparison against other memorial parks and dam

structures to show outstanding significance at a national level. The nomination would also be strengthened with an indication of support from Traditional Owners.

This is the first assessment period for which your nomination has been considered. Under the Act, a nomination is eligible for consideration for two consecutive assessment periods.

Accordingly, when a new nomination round is called for 2021-22, the Council will automatically reconsider your nomination. The National Heritage List cycle can be viewed at the following website <http://www.environment.gov.au/heritage/heritage/about/national/national-heritage-list-cycle>

For further information on the nomination process for the National Heritage List, you may wish to visit the Department's website at www.environment.gov.au/heritage/about/national or email heritage@awe.gov.au.

Yours sincerely



Andrew Bray
Director - Heritage Strategies Section
Heritage Branch

2 July 2020

Manly Warringah War Memorial State Park Advisory Committee Meeting

**Monday 24 August 2020
Microsoft Teams Meeting
Commencing at 5:00pm**

6.1 Grants

Update on the Grant Applications submitted

- A Crown Land Management Grant has been submitted for the continued renewal of the circuit walking trail and boardwalk

6.2 Capital Works

Update on Current Projects for 2020/2021

- Works to the boardwalk that was damaged in the February 2020 storms have been completed
- The planned upgrade of the Southern Cross walking trail is planned to commence in November 2020

6.3 Heritage Applications

- 2 July 2020 – National Heritage List nomination was unsuccessful
- Council is considering re-submitting
- The State Heritage application will be completed in two weeks

6.3 Heritage Applications

National Heritage Criteria

- the place has outstanding heritage value to the nation because of the place's importance in the course, or pattern, of Australia's natural or cultural history
- the place has outstanding heritage value to the nation because of the place's possession of uncommon, rare or endangered aspects of Australia's natural or cultural history
- the place has outstanding heritage value to the nation because of the place's potential to yield information that will contribute to an understanding of Australia's natural or cultural history

6.3 Heritage Applications

National Heritage Criteria

- the place has outstanding heritage value to the nation because of the place's importance in demonstrating the principal characteristics of:
 - i. a class of Australia's natural or cultural places; or
 - ii. a class of Australia's natural or cultural environments

6.3 Heritage Applications

National Heritage Criteria

- the place has outstanding heritage value to the nation because of the place's importance in demonstrating a high degree of creative or technical achievement at a particular period
- the place has outstanding heritage value to the nation because of the place's strong or special association with a particular community or cultural group for social, cultural or spiritual reasons

6.3 Heritage Applications

National Heritage Criteria

- the place has outstanding heritage value to the nation because of the place's special association with the life or works of a person, or group of persons, of importance in Australia's natural or cultural history
- the place has outstanding heritage value to the nation because of the place's importance as part of Indigenous tradition
- **Note:** The cultural aspect of a criterion means the Indigenous cultural aspect, the non-Indigenous cultural aspect or both

6.3 Heritage Applications - State

State Heritage Register Criteria

Items must meet at least two of the seven criteria. However if an item satisfies only one of the *criteria* and is of such particular significance, listing will be highly likely:

- an item is important in the course, or pattern, of NSW's cultural or natural history
- an item has strong or special association with the life or works of a person, or group of persons, of importance in NSW's cultural or natural history

6.3 Heritage Applications - State

State Heritage Register Criteria

- an item is important in demonstrating aesthetic characteristics and or a high degree of creative or technical achievement in NSW
- an item has strong or special association with a particular community or cultural group in NSW for social, cultural or spiritual reasons
- an item has potential to yield information that will contribute to an understanding of NSW's cultural or natural history

6.3 Heritage Applications - State

State Heritage Register Criteria

- an item possesses uncommon, rare or endangered aspects of NSW's cultural or natural history
- an item is important in demonstrating the principal characteristics of a class of NSW's cultural or natural places, or cultural or natural environments

6.4 Crown Land Reserve Categorisation for the State Park

At the Council meeting 23 June 2020 it was resolved:

That the matter be deferred for two months during which time community consultation will be undertaken.

- Feedback can be provided on land categories for 35 reserves including the State Park via an on-line Your Say page
- Submission period closes 4 October 2020

6.5 Open Space & Recreation Strategy

- Any feedback from the Advisory Committee will be considered for the Draft Strategy which is planned to be completed for public exhibition by December 2020
- Walking and mountain bike trail audit reviews (with status updates) to be provided to the Committee and regularly updated

6.6 Management of the Lake & Water-skiing

- At the Advisory Committee workshop held 17 August 2020 the licence for water-skiing was discussed. A licence is currently being prepared as per the Plan of Management (2014)

6.7 Comparison of capital works on tracks & trails for the Narrabeen Lagoon State Park & the Manly Warringah War Memorial State Park

Narrabeen Lagoon Trail

- Development of a 8.5km loop began in 2010 and was completed February 2015. Cost was over \$11m (with State & Federal support) including 2 bridges, car parking and park improvements
- Most recent project in the order of \$2m (\$300k from State) for a new overwater boardwalk on Northern foreshore was completed November 2019
- Current project is the Pittwater Road bridge and improving pedestrian and cycle links

6.7 Comparison of capital works on tracks & trails for the Narrabeen Lagoon State Park & the Manly Warringah War Memorial State Park

Capital Budget Overview (excluding maintenance)	18/19	19/20	20/21	Total
Manly Dam Trails	\$40,000	\$70,000	\$200,000	\$310,000
Narrabeen Trails	\$870,000	\$1,596,000	\$22,350	\$2,488,350 (including new overwater boardwalk)

6.8 Plan of Management 2014

- Following is a list of high priority actions yet to be undertaken or completed
- These actions will be scheduled & budget sought where required
- As requested at the workshop held 17 August 2020 a table of all Plan of Management actions (low, medium, high) and current status to be provided to the Committee asap and updated regularly

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Off-park catchment and water quality management
- Investigate planning controls that may be applied in adjoining urban areas (within the Park's visual catchment) to ensure retention of the natural skyline

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Improve landscaping and presentation of the existing war memorial located in Area 1, the general area and surrounds of Remembrance Point (some works have been completed)
- Water-skiing licence and update signage at boat ramp

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Investigate and implement, if possible, rerouting bike track away from, Duffys Forest EEC west of Wakehurst Golf clubhouse
- Continue upgrading trails in priority areas inc. Manning Street opposite Balgowlah North School
- Update signage on the bike loop (completed 2015, upgrade planned 2021/2022), signage on walking trails to be upgraded (medium priority consider high)

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Provide additional accessible parking bays for elderly and mobility impaired visitors within the existing car parking areas and especially in proximity to the more developed facilities of Picnic Area 1 (some are provided)

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Wakehurst Golf Club to prepare an Environmental Management Plan (Chris has arranged for the club to provide regular reports based on existing plans)
- Education programs
- Commercial use review for Manly Dam (current policies apply, review to be done for all parks)

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Refurbish or rebuild 3 existing amenities blocks (section 1 amenities complete, section 3 and 4 amenities yet to be funded)

6.8 Plan of Management 2014

High priority actions yet to be undertaken and or completed:

- Liaise with Crown Lands regarding incorporation of unmade road reserves, following necessary road closures, into the Park

7.0 General Business

7.1 DA 2020/0552 181 Allambie Road, Allambie Heights. Previously discussed at the meeting held 24 February 2020

7.2 Next Meeting to be held Monday 9 November 2020 on-line at 5:00pm